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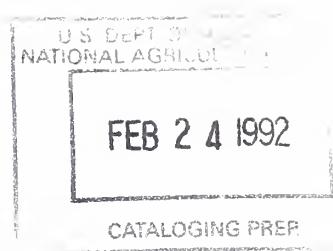
1990 Farm Bill

USDA Cost Estimates

H.R. 3950

Food and Agricultural
Resources Act of 1990

September 19, 1990



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USDA COST ESTIMATES
OF
H.R. 3950
FOOD AND AGRICULTURAL RESOURCES ACT OF 1990
AS OF SEPTEMBER 19, 1990

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Mandatory Spending	House						TOTAL					
	FY 1991			FY 1992			FY 1993			FY 1994		
	Comm.	Final Bill	Comm.	Final Bill	Comm.	Final Bill	Comm.	Final Bill	Comm.	Final Bill	Comm.	Final Bill
CCC Commod. Programs	247	91	691	403	37	-37	81	370	-191	729	791	1556
Conservation (CCC) 2/	5	5	19	19	36	36	50	50	61	61	171	171
Export 3/	2	52	22	114	41	166	58	183	60	185	183	698
Nutrition 4/	543	534	902	888	956	935	1335	1302	1683	1636	5419	5295
Rural Development 5/	0	103	0	152	0	144	0	122	0	192	0	711
Farm Credit	-10	-10	-10	-10	-10	-10	-10	-10	-10	-10	-50	-50
TOTAL	787	775	1624	1565	986	1233	1514	2016	1603	2792	6514	8381

Authorizations 6/ (Est. outlays above current law for authorizations)

Conservation 7/	164	174	-89	-70	71	101	224	263	334	384	704	852
Forestry	249	249	224	224	224	224	224	224	224	224	224	1147
Mktg. & Inspec.	8	6	3	13	3	19	3	34	3	33	20	105
Science & Ed.	47	94	160	210	290	340	400	450	467	517	1364	1611
Export	2	2	2	2	2	2	2	2	2	2	11	11
Rural Development 5/	0	129	0	290	0	381	0	414	0	464	0	1676
Nutrition 8/	39	39	54	54	291	291	314	314	339	339	1037	1037
TOTAL	510	693	355	723	882	1358	1168	1701	1370	1963	4283	6439
GRAND TOTAL Est. Outlays	1297	1468	1979	2288	1868	2591	2682	3717	2973	4755	10797	14820

1/ Based on Mid-Session Review.

2/ Additional CCC costs for the Integrated Crop Management Program. Not included in CCC Commodity total.

3/ Additional costs to CCC and not included in CCC Commodity Programs total. Outlays result primarily from a mandatory increase for the Market Promotion Program and CCC credit guarantees for emerging democracies.

4/ Changes principally due to increases in food stamp shelter deductions and other deductions and disregards, real benefit increases, and mandatory TEFAP commodity purchases.

5/ Primary components include \$1.0 billion for FmHA water and waste grants (Title III), \$570 million for REA telephone loans (Title VII), \$184 million for FmHA water and water health risk loans and grants (Title VIII), and \$225 million for loans to economically disadvantaged communities (Title IX).

6/ Subject to appropriations.

7/ Requires additional 6.1 million acre enrollment in CRP in the 1991-95 period in comparison to current law estimate of 3.1 million acres in 1991. Any additional enrollment is subject to appropriations.

8/ Increases principally due to TEFAP commodity purchases, expansion of the CSFP elderly program, and extra increases for Puerto Rico. Note that the CSFP elderly program eligible would be expanded nationwide for elderly persons who are already income eligible for food stamps. Since there are about 6 million in this population, with participation currently 108,000, CSFP has enormous potential for cost growth. If this potential is realized, annual costs of hundreds of millions of dollars could result. However, a conservative \$20-61 million is included in the Nutrition estimate.

CCC -- COMMODITY PROGRAMS

ASCS ANALYSIS

--- Million \$ ---

COMMODITY	COMMITTEE BILL	HOUSE PASSED	CHANGE
Dairy	2,496	2,295	-201
Honey	78	21	-57
Wool/Mohair	-2	-11	-9
Wheat	895	-238	-1,133
Corn	-2,996	-962	2,034
Sorghum	-241	-143	98
Barley	233	251	18
Oats	40	16	-24
Net Oilseeds	144	144	0
Cotton	-54	-54	0
Rice 1/	26	21	-5
Sugar	172	172	0
Tobacco	0	0	0
Peanuts	0	0	0
Other Provisions 2/	0	44	44
Conservation 3/	171	171	0
CCC Commodity Subtotal	962	1,727	765

1/ Includes the payment limit provision passed by the House.

2/ Includes the ACR surface reservoir and row provisions.

3/ Increased deficiency payments due to water quality incentives.



Provision	TOTAL	Wheat	Corn	Sorg	Barley	Oats	Rice	Honey	Wool	Dairy	ACR
Base Protection	14	14	--	--	--	--	--	--	--	--	--
Loan Rate Adj.	-186	-54	-116	-9	-7	--	--	--	--	--	--
Program Yield Update	2339	--	2150	107	66	16	--	--	--	--	--
Oats ACR Harvest	-81	--	--	--	-41	-40	--	--	--	--	--
Wool and Mohair	-9	--	--	--	--	--	--	--	-9	--	--
Dairy	-201	--	--	--	--	--	--	--	--	-201	--
Honey Pmt. Limit	-57	--	--	--	--	--	--	-57	--	--	--
Six-month Price	-3	-3	--	--	--	--	--	--	--	--	--
High ARP Bonus	-1090	--	--	--	--	--	--	--	--	--	--
Pmt. Limit	-5	--	--	--	--	--	-5	--	--	--	--
ACR Endrow and Res. 1/	44	--	--	--	--	--	--	--	--	--	44
TOTAL	765	-1133	2034	98	18	-24	-5	-57	-9	-201	44
Committee Bill 2/	962	895	-2996	-241	233	40	26	78	-2	2496	0
Floor Bill	1727	-238	-962	-143	251	16	21	-11	2295	44	

1/ The ACR endrow and reservoir provisions will affect mainly wheat and feedgrains.

2/ Total includes all other provisions unaffected by the Floor package. These must be included to reach the Committee Bill total.

		FY 91 Comm	Floor	FY 92 Comm	Floor	FY 93 Comm	Floor	FY 94 Comm	Floor	FY 95 Comm	Floor	FY 91-95
Base Protection....		-239	-231	-772	-760	-999	-992	-849	-854	-637	-645	-3496 -3482
Wheat Loans.....		-64	-48	64	48	0	0	0	0	0	0	0
Loan Rate Adj.....		212	168	181	53	-52	-121	-128	-161	-203	-115	10 -176
Payment Yield Adj..		0	43	0	309	0	526	0	604	0	857	0 2339
Oilseeds Mkt. Loan.		0	0	274	274	-171	-171	25	25	16	16	144 144
Feed Barley.....		0	0	85	85	73	73	67	67	61	61	286 286
Oats ACR Harvest...		3	0	17	0	24	0	20	0	17	0	81 0
Wool and Mohair....		0	0	-1	-3	-1	-2	0	-3	0	-3	-2 -11
Dairy.....		239	162	517	392	609	609	629	629	502	503	2496 2295
Honey Pmt. Limit...		0	-6	0	-12	0	-13	0	-13	0	-13	0 -57
\$1x-month Price....		-15	-15	-43	-43	-44	-48	-44	-47	-49	-45	-195 -198
High ARP Bonus....		96	0	318	0	431	0	247	0	-2	0	1090 0
Pmt. Limit.....		0	-1	0	-1	0	-1	0	-1	0	-1	0 -5
ACR Endrow and Res.		0	4	0	10	0	10	0	10	0	10	0 44
Conservation 1/....		5	5	19	19	36	36	50	50	61	61	171 171
Subtotal CCC...		237	81	659	371	-94	-94	17	306	-234	686	585 1350
Other CCC.....		15	15	51	51	93	93	114	114	104	104	377 377
TOTAL CCC....		252	96	710	422	-1	-1	131	420	-130	790	962 1727
Chg from Comm Bill		-156		-288		0		289		920		765

1/ Increased deficiency payments due to water quality incentive program. Not included elsewhere above.

TABLE 1: CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCE ACT OF 1990 (H.R. 3950) AS OF AUGUST 1, 1990 - OUTLAY CHANGES FROM EXTENSION OF 1985 FARM BILL (MID-SESSION REVIEW BASELINE)

	FISCAL YEAR					
	-- million \$ --					
	1991	1992	1993	1994	1995	1991-95
COMMODITY TOTAL:	96	422	(1)	420	790	1,727
LIVESTOCK, DAIRY, AND POULTRY	157	390	613	633	512	2,305
Dairy 1/	162	392	609	629	503	2,295
Honey	(5)	1	6	7	12	21
Wool and Mohair	0	(3)	(2)	(3)	(3)	(11)
WHEAT, OILSEEDS, AND FEED GRAINS 2/	(60)	21	(692)	(364)	163	(932)
Wheat & Feed Grains	(60)	(253)	(521)	(389)	147	(1,076)
Wheat	84	11	(86)	(115)	(132)	(238)
Feed Grains	(144)	(264)	(435)	(274)	279	(838)
Corn	(128)	(311)	(448)	(291)	216	(962)
Sorghum	(12)	(33)	(51)	(40)	(7)	(143)
Barley	(4)	80	62	51	62	251
Oats	0	0	2	6	8	16
Net Oilseeds	0	274	(171)	25	16	144
COTTON, RICE, AND SUGAR 2/	(9)	(17)	33	92	45	144
Cotton	(9)	(34)	(18)	21	(14)	(54)
Rice	0	0	0	12	14	26
Sugar 3/	0	17	51	59	45	172
TOBACCO AND PEANUTS	0	0	0	0	0	0
Tobacco 4/	0	0	0	0	0	0
Peanuts	0	0	0	0	0	0
OTHER PROGRAMS	8	28	45	59	70	210
Conservation 5/	5	19	36	50	61	171
Payment Limitation	(1)	(1)	(1)	(1)	(1)	(5)
Surface Reservoir On ACR	2	5	5	5	5	22
End Rows On ACR	2	5	5	5	5	22

1/ Inventory management required in FY 1992-95. Program costs could be more or less. See pages 11-12 for further explanation. 2/ Outlays reflect changes due to "flexibility". 3/ Cost of forfeitures and storage less sales. 4/ Not under consideration. 5/ CCC outlays under the Integrated Crop Management/Experimental Water Quality Enhancement Programs.

2 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

WHEAT & FEED GRAINS

AMENDMENT: **MAJOR PROVISION(S):**

MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL

1991 1992 1993 1994 1995 1991-95

-- million \$ --

H.R. 3950

- TOTAL OUTLAY CHANGE

(60) (253) (521) (389) 167 (1,076)

CHANGES BY AMENDMENT:

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

3 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

WHEAT

AMENDMENT:

MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL

1991 1992 1993 1994 1995 1991-95

-- million \$ --

H.R. 3950

- TOTAL OUTLAY CHANGE

84 | 11 | (86) | (115) | (132) | (238) |

84 | 11 | (86) | (115) | (132) | (238) |

CHANGES BY AMENDMENT:

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

4 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

FEED GRAINS

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
-- million \$ --							
H.R. 3950	- TOTAL OUTLAY CHANGE	(144)	(264)	(435)	(274)	279	(838)

CHANGES BY AMENDMENT:

A. 0-25 BASE PROTECTION ("FLEXIBILITY")/SOYBEAN MARKETING LOAN	- Flex Base = Crop Bases Plus Oilseeds	(191)	(670)	(918)	(821)	(588)	(3,188)
	- Selected Crops On 0-25% Of Flex Base						
	- No Deficiency Payments On Flex Acres						
B. SIX-MONTH PRICES TO DETERMINE DEFICIENCY RATES	- Use Average Market Prices For First Six Months Of The Marketing Year	0	0	0	0	0	0
C. FEED BARLEY PRICE TO DETERMINE BARLEY DEFICIENCY RATE	- Barley Target = Feed Value In Relation To Corn, NLT '90 Level. - Deficiency Rate Based on Feed Prices	0	85	73	67	61	286
D. LOAN RATE ADJUSTMENTS	- Basic Loan= 85% of 5-Yr Moving Avg Excluding High & Low, Except NLT 95% of Prior Year - "Findley" Adj. Based On S/U Ratios - Additional 10% Adj., Discretionary	4	12	(116)	(124)	(51)	(275)
E. FEED GRAIN ARP TRIGGER/ UPDATED PROGRAM YIELD	Corn S/U >25 >22.8<=25 >=21.6<=22.8 <21.6	Feed Grain ARP 12.5 - 20 <=12.5 >=11.6<=12.5 <=12.5	43	309	526	604	857
F. DELAY HIGHER 1991 WHEAT LOAN PROCEEDS	- 1991 Wheat Loan Rate NLT \$1.93 Until 10/1/91; Formula Level Thereafter.	0	0	0	0	0	0

ASCS/CAD 09/19/90

1 Other provisions that are not noted may also affect outlays.

S : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

CORN

^

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
		-- million \$ --					
H.R. 3950	- TOTAL OUTLAY CHANGE	(128)	(311)	(448)	(291)	216	(962)

CHANGES BY AMENDMENT:

A. 0-25 BASE PROTECTION ("FLEXIBILITY")/SOYBEAN MARKETING LOAN	- Flex Base = Crop Bases Plus Oilseeds - Selected Crops On 0-25% Of Flex Base - No Deficiency Payments On Flex Acres	(170)	(605)	(834)	(737)	(523)	(2,869)
B. SIX-MONTH PRICES TO DETERMINE DEFICIENCY RATES	- Use Average Market Prices For First Six Months Of The Marketing Year	0	0	0	0	0	0
C. FEED BARLEY PRICE TO DETERMINE BARLEY DEFICIENCY RATE	- Barley Target = Feed Value In Relation To Corn, NLT '90 Level. - Deficiency Rate Based on Feed Prices	0	0	0	0	0	0
D. LOAN RATE ADJUSTMENTS	- Basic Loan= 85% of 5-Yr Moving Avg Excluding High & Low, Except NLT 95% of Prior Year - "Findley" Adj. Based On S/U Ratios - Additional 10% Adj., Discretionary	2	8	(99)	(107)	(47)	(243)
E. FEED GRAIN ARP TRIGGER/ UPDATED PROGRAM YIELD	Corn S/U >25 >22.8<=25 >=21.6<=22.8 <21.6	Feed Grain ARP 12.5 - 20 <=12.5 >=11.6<=12.5 <=12.5	40	286	485	553	786
F. DELAY HIGHER 1991 WHEAT LOAN PROCEEDS	- 1991 Wheat Loan Rate NLT \$1.93 Until 10/1/91; Formula Level Thereafter.	0	0	0	0	0	0

ASCS/CAD 09/19/90

^

Other provisions that are not noted may also affect outlays.

6 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

SORGHUM

AMENDMENT:

MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL

1991 1992 1993 1994 1995 1991-95

-- million \$ --

H R 3950

- TOTAL OUTLAY CHANGE

1

93

199

1995

1991-95

CHANGES BY AMENDMENT:

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

: CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

BARLEY

AMENDMENT: **MAJOR PROVISION(S):**

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL

1991 1992 1993 1994 1995 1991-95

-- million \$ --

H. R. 3950

- TOTAL OUTLAY CHANGE

(4) 80 62 51 62 251

CHANGES BY AMENDMENT:

ASCS/CAD 09/19/90

ther provisions that are not noted may also affect outlays.

8 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

OATS

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
		-- million \$ --					
H.R. 3950	- TOTAL OUTLAY CHANGE	0	0	2	6	8	16

CHANGES BY AMENDMENT:

A. 0-25 BASE PROTECTION ("FLEXIBILITY")/SOYBEAN MARKETING LOAN	- Flex Base = Crop Bases Plus Oilseeds	0	0	0	0	0	0
	- Selected Crops On 0-25% Of Flex Base						
	- No Deficiency Payments On Flex Acres						
B. SIX-MONTH PRICES TO DETERMINE DEFICIENCY RATES	- Use Average Market Prices For First Six Months Of The Marketing Year	0	0	0	0	0	0
C. FEED BARLEY PRICE TO DETERMINE BARLEY DEFICIENCY RATE	- Barley Target = Feed Value In Relation To Corn, NLT '90 Level. - Deficiency Rate Based on Feed Prices	0	0	0	0	0	0
D. LOAN RATE ADJUSTMENTS	- Basic Loan= 85% of 5-Yr Moving Avg Excluding High & Low, Except NLT 95% of Prior Year - "Findley" Adj. Based On S/U Ratios - Additional 10% Adj., Discretionary	0	0	0	0	0	0
E. FEED GRAIN ARP TRIGGER/ UPDATED PROGRAM YIELD	Corn S/U	Feed Grain ARP	0	0	2	6	8
	>25	12.5 - 20					16
	>22.8<=25	<=12.5					
	>=21.6<=22.8	>=11.6<=12.5					
	<21.6	<=12.5					
F. DELAY HIGHER 1991 WHEAT LOAN PROCEEDS	- 1991 Wheat Loan Rate NLT \$1.93 Until 10/1/91; Formula Level Thereafter.	0	0	0	0	0	0

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

9 : CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

OILSEEDS

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
-- million \$ --							
H.R. 3950	- TOTAL OUTLAY CHANGE	0	274	(171)	25	16	144

CHANGES BY AMENDMENT:

A. SOYBEAN MARKETING LOAN	- Basic Loan = \$5.25 For 1991-95 Crops - Basic Loan Adjusted Based On S/U Ratios (See Page 15 For Details). - 1993 Rate Limited To \$5.40.	0	267	(166)	24	16	141
B. OTHER OILSEEDS MARKETING LOAN	- Marketing Loans Mandated For Flaxseed, Sunflower, Rapeseed, Safflower, and Mustard Seed. - Loan Rates Set At A "Fair And Reasonable" Level In Relation To Soybean Rates	0	7	(5)	1	0	3

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

No reduction in the price of cottonseed or cottonseed oil as a result of the oilseed marketing loan program is anticipated. Therefore, no action to stabilize or increase the price of cottonseed or cottonseed oil is required under Section 109.

10: CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

UPLAND COTTON

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
		-- million \$ --					
H.R. 3950	- TOTAL OUTLAY CHANGE	(9)	(34)	(18)	21	(14)	(54)

CHANGES BY AMENDMENT:

A. 0-25 BASE PROTECTION ("FLEXIBILITY") AND 30% STOCKS TARGET 2/	- Any Crop On 0-25% Of Program Bases - Base Protection: 0-25% Of Each Crop - No Deficiency Payments On Flex Acres	(23)	(55)	(41)	(2)	(34)	(155)
B. 0/92 PREVENTED PLANTING	- The Secretary Shall Provide Payments To Producers Who Are Prevented From Planting.	4	11	13	13	10	51
C. 3-STEP COMPETITIVE PROCESS 3/	- Step 1: Adjustment To AWP - Step 2: Certificates Issued - Step 3: Imports Triggered	10	10	10	10	10	50

ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays. 2/ Outlays are lower because of increased ARP's to offset the reduced acreage "flexed" into cotton. Baseline MSR stocks-to-use target is 30 percent, equal to H.R. 3950. 3/ Steps are triggered under the following conditions:

Triggered When:

(a) U.S. Price > Northern Europe Price; and (b) AWP < 115 percent of the loan rate.

U.S. Price minus 1.25 cents/lb. > Northern Europe Price for four consecutive weeks.

U.S. Price minus any certificate value minus 1.25 cents/lb. > Northern Europe Price for ten consecutive weeks.

11: CCC OUTLAYS UNDER THE FOOD AND AGRICULTURAL RESOURCES ACT OF 1990 (H.R. 3950)
AS OF AUGUST 1, 1990. 1/

RICE

AMENDMENT: MAJOR PROVISION(S):

FISCAL YEAR

CHANGES FROM EXTENSION OF 1985 FARM BILL		1991	1992	1993	1994	1995	1991-95
		-- million \$ --					
H.R. 3950	- TOTAL OUTLAY CHANGE	0	0	0	12	14	26

CHANGES BY AMENDMENT:

A. ENDING STOCKS OBJECTIVE	- 16.5% To 20% Of Average Disappearance For Prior Three Years.	0	0	0	12	14	26
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ASCS/CAD 09/19/90

Other provisions that are not noted may also affect outlays.

TABLE 12: COMPARISON OF H.R. 3950 (AS OF AUGUST 1, 1990) WITH THE MID-SESSION BASELINE

MILK

Item	FY 1991	FY 1992	FY 1993	FY 1994	FY 1995	FY 1991-95
Support Price Baseline	10.10/9.60	9.60/9.10	9.10/8.60	8.60	8.60/9.10	9.05
H.R. 3950	10.10	10.10	10.10	10.10	10.10	10.10
All Milk Price Baseline	12.50	11.00	10.45	10.55	10.85	11.07
H.R. 3950	12.80	11.65	11.40	11.60	11.75	11.84
Retail Cost Baseline	31.90	31.15	31.45	32.35	33.35	32.04
H.R. 3950	32.20	31.80	32.40	33.40	34.25	32.81
Milk Production Baseline	149.0	152.4	154.5	155.0	156.5	767.4
H.R. 3950	149.5	153.8	156.6	157.3	158.4	775.6
Commercial Use Baseline	143.0	146.9	149.0	151.0	153.5	743.4
H.R. 3950	142.1	145.5	147.0	149.0	151.8	735.4

ASCS\CAD:09-19-90

TABLE 12: COMPARISON OF H.R. 3950 (AS OF AUGUST 1, 1990) WITH THE MID-SESSION BASELINE
(CONTINUED)

						MILK ----
Surplus, M.E. Milkfat				(billion pounds)		
Baseline	6.3	5.9	5.9	4.4	3.4	25.9
H.R. 3950	7.7	8.7	10.0	8.7	7.0	42.1
(M.E., Total Solids) 1/	4.4	7.6	10.2	9.1	7.3	38.6
Net Dairy Expenditures				(million dollars)		
H.R. 3950, INCREASE FROM BASELINE 2/ 3/	162.0	392.4	608.8	629.2	502.5	2,294.9
Farm Cash Receipts				(million dollars)		
Baseline	18,510	16,680	16,080	16,280	16,910	84,460
H.R. 3950	19,020	17,820	17,770	18,160	18,530	91,300
Retail Cost				(million dollars)		
Baseline	45,617	45,759	46,861	48,849	51,192	238,278
H.R. 3950	45,756	46,269	47,628	49,766	51,992	241,411

1/ Supply management required over 6B lbs.

2/ Purchase prices per pound for butter specified in H.R. 3950 (\$0.9825 in Fiscal Year 1991, \$0.8150 in FY 1992 and FY 1993, and \$0.7875 in FY 1994 and FY 1995) were used in the analysis.

3/ Supply management required in FY 1992-95. USDA must prepare a report and recommendation to Congress on the supply management program to be implemented. Congress could then approve, disapprove or modify the program. Since the program is currently undefined, costs could be more or less.

CONSERVATION



Acres (millions)	Outlays by Fiscal Year					Total Outlays: FY's 1991-95	Total Cumul. Outlays: 1986-2006
	1990	1991	1992	1993	1994		
Conservation Reserve Program (CRP) rental and cost sharing through the 9th signup (actual):							
33.9	\$1,667.8	\$1,782.3	\$1,726.4	\$1,678.1	\$1,662.4	\$1,655.6	\$8,504.8
House Bill (H.R. 3950) Conservation Title:							
Conservation reserve program:							
4.5	\$0.0	\$14.8	\$78.0	\$135.1	\$192.1	\$247.6	\$667.6
1.5	\$0.0	\$4.8	\$31.8	\$56.7	\$81.6	\$106.2	\$281.1
0.1	\$0.0	\$0.4	\$1.0	\$1.5	\$2.0	\$2.4	\$24.0
(0.1)	\$0.0	\$0.3	-\$0.1	-\$0.6	-\$1.2	-\$1.8	-\$3.4
(0.1)	\$0.0	\$0.4	\$1.0	\$1.5	\$2.0	\$2.4	\$24.0
Subtotal, CRP	6.1	\$0.0	\$20.7	\$111.7	\$194.2	\$276.5	\$356.8
Water Quality Incentives	(20.0)	\$0.0	\$19.3	\$38.6	\$57.9	\$57.9	\$959.9
Natural Resource Loan Program	(2.0)	\$0.0	\$70.0	\$91.0	\$82.0	\$73.0	\$64.0
Wetland easements	(2.0)	\$0.0	\$84.7	\$123.4	\$162.1	\$200.8	\$239.5
Ag. Resource Conservation/Demon.	(50.0)	\$0.0	\$9.9	\$19.8	\$29.7	\$39.6	\$49.5
GPP	\$20.9	\$23.5	\$24.4	\$24.7	\$24.9	\$25.3	\$122.8
Integrated Crop Management Program	(50.0)	\$0.0	\$5.0	\$19.2	\$35.7	\$50.1	\$60.9
Subtotal, Conservation	6.1	\$20.9	\$233.1	\$428.1	\$586.3	\$722.8	\$853.9
TOTAL	40.0	\$1,688.7	\$2,015.4	\$2,154.5	\$2,264.4	\$2,385.2	\$2,509.5
President's Budget Baseline:							
Change from President's Budget:							

1/ Lands that if untreated could substantially reduce future production capability. The Bill also stipulates that these HEL lands cannot be farmed in accordance with a conservation plan.

House Bill:

HEL: Enrollment of 900,000 acres per year, 1991-95. Rental costs of \$60/acre and cover costs of \$34/acre. Includes land that would not meet conservation compliance requirements and other croplands.

Water Quality: Enrollment of 300,000 acres per year, 1991-95. Rental costs of \$80/acre and cover costs of \$34/acre.

Trees on past.: Enrollment of 20,000 acres per year, 1991-95. Rental rates at \$20/acre and cover costs at \$40/acre.

Agroforestry: Assumes 20,000 acres would be transferred to this option per year, 1991-95. Cover costs of \$32 per acre and rent reduction of 50% on acreage enrolled.

Conv. to trees: Assumes 50,000 acres of current CRP lands converted to hardwood trees with contracts extended to 15 years. No additional cost sharing would be provided. Additional rental costs would not be paid until 1996. Also assumes that 50,000 acres of current CRP lands will be converted to shelterbelts or windbreaks and contracts extended to 15 years. Cost sharing would be provided at a rate of \$65/acre. Rental rates of \$51/acre are also used.

WQ Incent.: Assumes enrollment 20 million acres, paid out over 3 years at \$4.50/acre/year plus \$1/acre technical assistance costs.

Nat. Res. Loans: Total loans will be \$100 million per year with 70 percent disbursed in the first year. Assumes 10 percent of principal will be paid each year with a 1 percent default rate. Rate at which government borrows funds would equal rate charged to producers.

Wetland Ease.: Enrollment of 400,000 acres per year, 1991-95. All under permanent easement paid out over 10 years including interest at 10 percent. Easement costs based on an annual rent of \$61/acre. Restoration costs of \$115 /acre were used and would be paid in the first year the wetlands are enrolled.

Ag. Res. Cons: Assumes that 11 States will participate at a level of \$10 million per State per year. Interest rates would be subsidized for the first five years of the loan at a rate calculated on the basis of the difference between the allowable interest rate of 9 percent and the FmHA limited resource rate of 5 percent.

Int. Crop Mgt. Assumes no net change from President's budget in production, price, or deficiency payment rates. ARP's are reduced 5 percentage points across the board. Total cropland acreage is estimated at 50 million acres which includes 13.2 million acres of base.

TRADE



TRADE TITLE OUTLAYS -- HOUSE BILL

		(\$ Millions)			FY 1991-1995	
		<u>FY 1991</u>	<u>FY 1992</u>	<u>FY 1993</u>	<u>FY 1994</u>	<u>FY 1995</u>
A. MANDATORY SPENDING						
Information Management Consultant	0.5	0.0	0.0	0.0	0.0	0.5
EEP	0.0	0.0	0.0	0.0	0.0	0.0
Market Promotion Prog.	50.0	92.0	125.0	125.0	125.0	517.0
GSM-103 Program	0.0	0.0	0.0	0.0	0.0	0.0
GSM-102 Program	0.0	0.0	0.0	0.0	0.0	0.0
Emerging Democracies GSM-102	0.0	16.0	32.0	46.0	47.0	141.0
Facilities Constr.	0.0	4.0	7.0	10.0	11.0	32.0
Food System Assess.	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>1.5</u>	<u>7.5</u>
TOTAL, MANDATORY	52.0	113.5	165.5	182.5	184.5	698.0
B. AUTHORIZATIONS						
Market Development Task Force	0.2	0.2	0.2	0.2	0.2	1.0
MIC Training	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>	<u>2.0</u>	<u>10.0</u>
TOTAL, AUTHORIZATIONS	2.2	2.2	2.2	2.2	2.2	11.0
GRAND TOTAL	54.2	115.7	167.7	184.7	186.7	709.0

NUTRITION

(Dollars in Millions -- Change from Current Services)

		S. 2830, as passed 7/27/90					
		1991	1992	1993	1994	1995	1991-95
Food Stamp Program	H.R. 3950, as passed 8/1/90						
1991	1992	1993	1994	1995	1991-95		
Eliminate excess shelter cap	Sec. 1701 raise shelter deduction from \$177 to \$240, \$245 & \$300 in 1991, 92 & 93; eliminated thereafter					No provision	
	\$168	\$203	\$335	\$562	\$581	\$1,849	
Raise benefit levels	Sec. 1702 raise benefits to 103 1/3, 103 2/3, 104 & 105% of the TFP in 1992, 1993, 1994, 1995 & beyond					No provision	
	\$0	\$60	\$125	\$245	\$495	\$925	
Child support payment, disregard first \$50	Sec. 1711 the 1st \$50 of child support received from an absent parent would not be counted as income, just as it is disregarded by the AFDC program.					No provision	
	\$30	\$120	\$130	\$130	\$130	\$540	
Increase vehicle value limit	Sec. 1712 raises limit on vehicle value from \$4,500 to \$4,750 CY 1992, \$5,000 CY93, \$5,250 CY94, \$5,500 CY95 and indexed by the Secretary thereafter.					No provision	
	\$0	\$25	\$80	\$120	\$175	\$400	
Refines household definition	Sec. 1721 parents with minor children can apply as a separate household even if other adults live under the same roof.					No provision	
	\$20	\$60	\$65	\$70	\$70	\$285	
Waive quality control sanctions thru 1990	Sec. 1751 waives quality control sanctions imposed against States through 1990. This provision goes beyond waivers and other quality control reforms provided for in the Hunger Prevention Act of 1988					No provision	
	\$100	\$120	\$75	\$30	\$35	\$360	
Other food stamp provisions		\$41	\$78	\$93	\$113	\$118	\$443
Subtotal - food stamp		\$359	\$666	\$903	\$1,270	\$1,604	\$4,802
Form 8111 provisions		\$0	\$0	\$0	\$0	\$0	\$0

SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions
House and Senate Versions

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(Dollars in Millions -- Change from Current Services)

		H.R. 3950, as passed 8/1/90					S. 2830, as passed 7/27/90						
		1991	1992	1993	1994	1995	1991-95	1991	1992	1993	1994	1995	1991-95
Food Stamp Program													
Eliminate excess shelter cap													
	Sec. 1701 raise shelter deduction from \$177 to \$240, \$245 & \$300 in 1991, 92 & 93; eliminated thereafter												No provision
	\$168	\$203	\$335	\$562	\$581	\$1,849							
Raise benefit levels													No provision
	Sec. 1702 raise benefits to 103 1/3, 103 2/3, 104 & 105% of the TFP in 1992, 1993, 1994, 1995 & beyond												No provision
	\$0	\$60	\$125	\$245	\$495	\$925							No provision
Alaska and Hawaii TFP													No provision
	Sec. 1702 adjusts the basis for calculating the TFP for Alaska and Hawaii												No provision
	\$3	\$3	\$3	\$3	\$3	\$15							No provision
Eliminate benefit proration at recertification													No provision
	Sec. 1703 would require that participants who delayed recertification beyond the first of the month receive the full month's benefits rather than have benefits reduced to reflect the number of days of noncertification												No provision
	\$6	\$25	\$25	\$30	\$30	\$116							
Disaster Assistance													Sec. 2412 similar to House
Clothing													Sec. 2412 similar to House
	Sec. 1704 provides for replacement of recipient food & stamps												
	\$5	\$5	\$5	\$5	\$5	\$25							
Food protections													Sec. 2414 similar to House
	Sec. 1706 compensates for new costs due to sales tax												Sec. 2414 similar to House
Alternative methods of issuance (EBT)													No provision
	Sec. 1707 encourages use of electronic benefits transfer (EBT) and requires EBT equipment to be placed at all check-out lines.												No provision
	\$0	+	\$5	\$5	\$5	\$15							
Homeless may purchase meals													Sec. 2411 similar to House
	Sec. 1708 homeless recipients could use food stamps to purchase meals at certified restaurants.												Sec. 2411 similar to House
	Sec. 1709 liberalizes counting & reporting of shelter costs for the homeless												Sec. 2413 similar to House
	+	+	+	+	+	+		+	+	+	+	+	+

SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions
House and Senate Versions

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(Dollars in Millions -- Change from Current Services)

	H.R. 3950, as passed 8/1/90					S. 2830, as passed 7/27/90					
	1991	1992	1993	1994	1995	1991-95	1991	1992	1993	1994	1995
Food Stamp Program											
Child support payment, disregard first \$50											
Increase vehicle value limit											
Raise E&I participant reimbursements											
Reauthorize E&I basic grant											
Excludes student earnings											
Value of shelter provided, not income											

Sec. 1711 the 1st \$50 of child support received from an absent parent would not be counted as income, just as it is disregarded by the AFDC program.

Sec. 1712 raises limit on vehicle value from \$4,500 to \$4,750 CY 1992, \$5,000 CY93, \$5,250 CY94, \$5,500 CY95 and indexed by the Secretary thereafter.

Sec. 1713 States could design certain of their own forms.

Sec. 1714 in combined households, an adult parent can be selected as head of household.

Sec. 1715 literacy training; voluntary partic.; self employment.

Sec. 1715 raises the \$25 per month cap for participant expenses in E&I program to \$75

Sec. 1716 reauthorizes the \$75 million basic grant, and provides funds for States that lose under the new work registrants allocation formula

Sec. 1717 broadens definition of students who are eligible for food stamps to help them become self sufficient

Sec. 1717 expands current exclusions of student aid for income purposes to include costs of equipment and supplies

Sec. 1717 excludes as countable income earnings of high school students under age 19

Sec. 1718 excludes for income purposes a portion of 3rd party payments for "welfare hotel" residents. This expired 9/30/89.

(Dollars in Millions -- Change from Current Services)

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	H.R. 3950, as passed 8/1/90					S. 2830, as passed 7/27/90					
	1991	1992	1993	1994	1995	1991	1992	1993	1994	1995	1991-95
Food Stamp Program											
Refines household definition	Sec. 1721 parents with minor children can apply as a separate household even if other adults live under the same roof.					No provision					
	\$20	\$60	\$65	\$70	\$70	\$285					
AFDC/Food Stamp Simplification	Sec. 1722 Provides for 5 demo projects; recipient protections Sec. 1723 creates a category called "inaccessible resources" Sec. 1724 1 adult certifies citizenship for all in household Sec. 1725 State general assist. recip. categorically eligible Sec. 1726 tightens fraud claim procedures against recipients. Sec. 1727 establishes a commission to improve AFDC and food stamp policy coordination and to increase program conformity in terms of participation requirements and procedures					No provision					
Dependent care exp	Sec. 1728 Increases from \$160 to \$200 the amount provided for child care; from \$160 to \$175 for dependents > 1 (negl cost)					No provision					
Prospective and retrospective budgeting, and of prospective and retrospective budgeting, and of prospective and retrospective budgeting in determining benefits, public assistance	Sec. 1729 amends current authorities relating to State application and prohibits counting 2 or more public assistance payments in the same month					Sec. 2475(b) is similar to the House, but without the public assistance payment provision					
JOBS-E&T Demo waiver	Sec. 1730 provides for a JOBS and E&T demonstration					Sec. 2423 similar to House					
No 11 issuance in rural areas	Sec. 1731 requires mail issuance of food stamp benefits in designated rural areas					Sec. 2442 similar to House					
Outreach	Sec. 1732 permits funding for 1981 levels of outreach					No provision					
Grants to encourage participation	Sec. 1733 excludes vehicles necessary to carry fuel or water Sec. 1734 authorizes grants to encourage participation of rural Americans, minorities, elderly and homeless					No provision					
Encourage homeless participation	Sec. 1734 also authorizes funds in 1991 to encourage participation by the homeless					No provision					
Medical deduction	Sec. 1741 don't need to verify anticipated changes in medical expenses during certification period Sec. 1742 the \$10/month minimum benefit is indexed to the maximum benefit; rounded to nearest \$5					Sec. 2441 similar to House					



SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions
House and Senate Versions

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(Dollars in Millions -- Change from Current Services)										
Food Stamp Program	H.R. 3950, as passed 8/1/90									\$ 2830, as passed 7/27/90
	1991 1992 1993 1994 1995 1991-95									1991 1992 1993 1994 1995 1991-95
Issueance option	Sec. 1743 permit aggregate allotments with HHS with benefits <\$20									Sec. 2443 similar to House
Outreach to SSI recipients	Sec. 1744 adds SSI recipients to social security recipients to be informed of food stamp availability									Sec. 2444 similar to House
Disabled - assets	Sec. 1745 disabled to be treated like elderly with respect to assets									No provision
Pilot projects	Sec. 1746 reauthorizes pilot projects									No provision
Waive quality control sanctions thru 1990	Sec. 1751 waives quality control sanctions imposed against States through 1990. This provision goes beyond waivers and other quality control reforms provided for in the Hunger Prevention Act of 1988									No provision
	\$100 \$120 \$75 \$30 \$35 \$160									No provision
Expands State automation requirements	Sec. 1752 requires statewide operation of automated systems by September 30, 1994.									No provision
	\$0 \$0 \$10 \$25 \$30 \$65									No provision
Wholesalers	Sec. 1761 tightens criteria for authorization of wholesalers that wish to accept food stamps									Sec. 2451 similar to House
Soc Sec Numbers	Sec. 1762 requires Social Security numbers from store owners, officers and managers									Sec. 2452 similar to House. Sec. 2454 adds that IRS ID numbers must also be provided
Biennial store reauthorization	Sec. 1763 requires store reauthorization every 2 years. Currently, there is no store reauthorization requirement									No provision
	\$2 \$2 \$2 \$2 \$2 \$10									No provision
Penalties	Sec. 1764 extends penalties to "each" trafficking violation									Sec. 2460 raises fines for trafficking from \$10,000 to \$20,000
Loose coupons	Sec. 1764 adds grounds for permanent disqualification - sale of firearms, amm , explosives, controlled substances									Sec. 2455 similar to House
E8T fraud	Sec. 1765 allows fines for stores accepting coupons >11 which are separated from the coupon book cover									Sec. 2456 similar to House
Coupon laundering	Sec. 1766 - fines when unauthorized outlet takes stamps									Sec. 2457 similar to House
Warning letters	Sec. 1767 penalties for ADP fraud are same as for other fraud									Sec. 2459 similar to House
Reauthorization	Sec. 1768 sets penalties for unlawful use of coupons in laundering monetary instruments									No provision
	Sec. 1769 permits issuance of warning letters to retailers where findings of violations could lead to fines or disqualification									No provision
	Sec. 1781 reauthorizes the Food Stamp Program thru 1995 and includes "such sums" funding authority									No provision

SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions House and Senate Versions

(Dollars in Millions -- Change from Current Services)

H.R. 3950, as passed 8/1/90

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Sec. 1792 establishes an Advisory Committee on Welfare Simplification and Coordination involving USDA, HHS, and HUD programs.

Aggregate monthly allotments

Outreach to general
population
No provision
for immigrants

Retailer information No provision

Elderly and disabled No provision

Simplified food
stewardship
No provision

S. 2830, as passed 1/27/90

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Sec. 1792 establishes an Advisory Committee on Welfare Simplification and Coordination involving USDA, HHS, and HUD programs.

Sec. 2433 permits States to aggregate two monthly allotments where the first allotment

Sec. 2435 directs that general assistance recipients automatically obtain food stamp applications.

Sec. 2453 provides for improved information gathering from retailers

Sec. 2475(a) expands categorical food stamp to recipients of SSA disability or blindness.

Sec. 2478 directs GAO to audit simplified application procedures for Social Security

SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions

House and Senate Versions

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including Puerto Rico,
TEFAP and Food Donations

H.R. 3950, as passed 8/1/90

\$ 2830, as passed 7/27/90

1991 1992 1993 1994 1995 1991-95

Temporary Emergency
Food Assistance
Program (TEFAP)Sec. 1771 loosens eligibility criteria. States
may use in selecting recipient agencies; requires
some foods be donated when given to other programs.Sec. 1772 reauthorizes/makes permanent food bank demo
projects for sec 32; encourages expansion; report.Elderly CSFP Expansion;
Increase CSFP Admin.
Sec. 1773 permits establishment of elderly only sites
opening prog to 6 mil. eligibles; current partic. 108,000.
Increases basic admin funding 33%, as requested by USDA.Advance Funding for
State Option Contracts
(SOCs)
Sec. 1774 Increases from 7 to 150 days the time USDA
can advance States funds to assist in the processing of
USDA commodities. Same as USDA request. Interest cost
shown on an average of \$1M in advances over the year.\$0 \$0 \$0 \$0 \$0 Nondisc
\$20 \$30 \$40 \$51 \$61 \$202 DiscretFood Pantry/Bank
Clarification
Sec. 1775 adds food banks to subjects covered
by National Advisory Council[1].Milk Donations
to Soup Kitchens
Sec. 1776 requires CCC to give some surplus milk
to food banks whenever it is available to other
food assistance programs.Milk Donations
to Hospitals
Sec. 1777 allows USDA to donate surplus milk
to hospitals caring for needy infants & children.Puerto Rico Nutrition
Assistance Program
Funding & Study
Sec. 1782 reauthorizes MAP thru 1995 with about 1%
increase over CBO '976 H base; study & report
to determine comparability with food stamps.\$9 \$14 \$21 \$33 \$48 \$125 Discret
Sec. 1783 reauth. TEFAP, including \$50 million for
State admin; increases minimum commodity purchases
from \$120M to \$175M for 1991, \$190M for 1992; also
authorizes annual purchases of \$220M for 1993-1995.Sec. 2473 expands elderly eligibility and sec 2462 increases
State admin 33%, as in House. Note: poverty among elderly
has halved, while child poverty has doubled since 1960.
CSFP elderly are all income eligible for food stamps.\$0 \$0 \$0 \$0 \$0 Nondisc
\$20 \$30 \$40 \$51 \$61 \$202 DiscretSec. 2463 defines "food pantry" and adds such facilities
to the current Soup Kitchen and Food Bank Program.

Sec. 2471 identical to House.

No provision.

No provision.

Sec. 2472 limits eligibility requirements. States may
impose, subject to Secretary's determination. Estab-
lishes demo projects for processing surplus food into
household products. Changes imply reauthorization.

SECTION BY SECTION DETAIL
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Comparison of Nutrition Title Provisions													
(Dollars in Millions--Change From Budget Request)													
House and Senate Versions													
	1991	1992	1993	1994	1995	1991-95		1991	1992	1993	1994	1995	1991-95
Non Food Stamp Provisions, Including Puerto Rico, TEFAP and Food Donations													
Soup Kitchens, Food Banks, & Charitable Institutions													
FDPIR, CSFP & Other Food Donation Programs													
CSFP Medicaid/ AFDC referrals													
National Commodity Processing (NCP) for Child Nutrition													
Nutrition Education for Rural Food Stamp Recipients													
National Gleaning Clearinghouse													
Nutrition Education for Rural Food Stamp Recipients; Ext. Serv.													

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S. 2830, as passed 7/27/90

1991 1992 1993 1994 1995 1991-95

No reauth provision. Sec. 2416 requires USDA to notify shelters of availability of food donations to charitable institutions.

Sec. 1784 reauthorizes annual \$32M purchase of commodities for soup kitchens and food banks. Identical to Adm's Farm Bill proposal.

H.R. 3950, as passed 8/1/90

No reauth provision; sec 2473 adds elderly, 2462 increases

admin, sec 2464 requires 9M lbs cheese & 4M lbs NFD milk be donated if available; cost below 15 for CCC donations. See 1773 for admin & elderly.

\$0 \$32 \$32 \$32 \$32 \$128 Nondisc

Sec. 1785 reauthorizes CSFP, FDPIR and other commodity

programs; continues 7M lbs cheese donation requirement.

See 1773 for admin & elderly.

\$0 \$0 \$0 \$0 \$0 Discret

FDPIR variety of foods

No provision.

Sec. 2477 FDPIR food package shall be improved, increased

10% to address nutritional and health needs of Indians.

\$8 \$8 \$8 \$8 \$8 Discret

Sec. 2473 CSFP sites must refer clients to Medicaid, AFDC, etc.

etc. USDA must notify States if prices are such that budget would cause caseload reductions.

Sec. 2465 identical to House.

Sec. 1766 reauthorizes the National Commodity Processing

System (NCP). USDA proposed allowing it to expire.

\$0 \$0 \$0 \$0 \$0

Sec. 1787 reauthorizes a currently unfunded nutrition

education program for rural food stamp recipients.

\$8 \$8 \$8 \$8 \$40 Discret

Sec. 2466 reauthorizes EFNEP, increases level from \$59 M

base in Extension Service. Sec. 1787 prop not reauthorized.

\$4 \$9 \$14 \$19 \$24 \$70 Discret

Sec. 1791 revises language relating to National Gleaning Clearinghouse in USDA, not funded, but authorized in 1988.

No Provision.

Sec. 1793 allows Secretary to assign nutrition education program for food stamp recipients to Extension Service. Limits grants to \$2 million.

No Provision.

\$2 \$2 \$2 \$2 \$2 \$10 Discret

SECTION BY SECTION DETAIL

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Comparison of Nutrition Title Provisions
House and Senate Versions
(Dollars in Millions--Change From Budget Request)

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**Non Food Stamp Provisions,
including Puerto Rico,
TEFAP and Food Donations**

	H.R. 3950, as passed 8/1/90					S. 2830, as passed 7/27/90					
	1991	1992	1993	1994	1995	1991	1992	1993	1994	1995	1991-95

**Elderly Feeding
Commodities (NPE)
Through NCP**

	No provision.

**Homeless preschool
children**

	No provision.

**School lunch study
(NSLP)**

	No provision.

**Indian and Native
Hawaiian Gardening
Program**

	No provision.

**Special Provisions
in Case of a
Sequester**

Sec. 1795 provides that in the event of a sequester, farm bill caused food stamp cost increases shall be reduced by the same percentage as other food assistance programs.

	No provision.

**Commercial
Warehousing of
Donated
Commodities**

	No provision.

	1991	1992	1993	1994	1995	Total	1991	1992	1993	1994	1995	Total	
Change From Current Services	\$175	\$222	\$32	\$32	\$493	Nondisc	\$0	\$0	\$0	\$0	\$0	Nondisc	
TOTAL	\$39	\$54	\$29	\$314	\$339	\$1,037	Discret	\$40	\$55	\$74	\$91	\$93	\$353 Discret

RURAL DEVELOPMENT



H.R. 3581 Mandatory/Discretionary Spending

	1991	1992	1993	1994	1995	Total
	---	---	---	---	---	-----
Mandatory Spending						
Rural Development Administration	0.5	0.5	0.5	0.5	0.5	2.5
State Review Panels	5.0	5.0	5.0	5.0	5.0	25.0
REA Tech Asst Unit	3.0	4.0	4.0	4.0	4.0	19.0
Deferment REA Econ Dev Loans	7.0	10.0	11.0	14.0	15.0	57.0
Extension Service Training	10.0	10.0	11.0	11.0	12.0	54.0
Expansion of Demand REA Tele Loans	77.0	122.0	112.0	87.0	155.0	553.0
Mandatory Outlays	102.5	151.5	143.5	121.5	191.5	710.5
Outlays from New Authorizations	128.5	289.5	380.5	413.5	463.5	1,675.5
Total Outlays	231.0	441.0	524.0	535.0	655.0	2,386.0

Note. \$545 million of the \$711 million total in mandatory spending is due to various provisions in Title XXV- Rural Electric Provisions that would make available \$545 million in previously unused loan authority. The Congressional Budget Office provided cost estimates considerably lower for these provisions. However, CBO's estimates assume the provisions will not increase demand for loans. Not only will the combination of these factors increase demand for loans, they will result in fewer borrowers qualifying for Rural Telephone Bank loans, and more qualifying for direct loans, and, in many cases, qualifying for interest rates of less than 5 percent.

FARM CREDIT

Estimated Outlay Impacts
House Farm Bill
Farm Credit

	1991	1992	1993	1994	1995
Good faith provisions					
Outlay impact	-10	-10	-10	-10	-10
Five year impact					-50

Outlay impact reflects impact on delinquency and writeoff losses of good faith requirements and other restrictions placed on restructuring benefits provided in the Agricultural Credit Act of 1987. The good faith provisions are similar to provisions contained in the Senate Farm Bill.



FORESTRY

House Farm Bill
Cost Analysis

Section	Program	\$ Millions		
		1990 Approp.	1991 Budget	1991 Cost
1501	Firefighting Assistance to the States	14.2	4.0	40.0
1502	New Insect Control Activities	0	0	10.0
1503	Disaster Assistance	0	0	0
1504	Research and Utilization			
	a. Reforestation Research ...	0	0	10.0
	b. Recycling	0	0	10.0
	c. Timber Bridges	2.7	0	5.0
	d. Miscellaneous	0	0	1.1
1505	Forest Reserve	0	0	2.0
1506	Forest Land Protection Studies	0	0	0.8
1507	Resource Management Improvement, Stewardship, and Reforestation			
	a. Rural Forestry Assistance	15.7	7.2	20.0
	b. Assistance to State Foresters	2.8	2.0	4.0
	c. Forest Resource Stewardship	0	0	20.0
	d. Stewardship Incentives ...	0	110.0	100.0
	e. S & PF Coordinating Committees	0	0	1.1
1508	Urban & Community Forestry ..	2.8	32.0	30.0
1509	America the Beautiful Foundation	0	35.0	25.0
1510	Presidential Commission on S & PF	0	0	0.5
1511	Blue Mountain Institute	0	0	1.0
1512	International Forest Resources Inst	0	0	2.0
1513	Semiarid Agroforestry Research	0	0	5.0
Total		38.2	190.2	287.5

Difference from 1990 Appropriation/Current Services: 287.5 - 38.2 = 249.3
for 1991 and 249.3 - 25.0 = 224.3 for 1992 - 1995.

Difference from 1991 Budget: 287.5 - 190.2 = 97.3

Estimates are not sufficiently precise to warrant adjustments in future years, except to reflect the one-time nature of the grant to the private tree planting foundation in Sec. 1509. Other costs are straight lined.

MARKETING AND INSPECTION SERVICES

MARKETING AND INSPECTION SERVICES

House Farm Bill H.R. 3950 Outlays						
(Millions of Dollars)						
	1991	1992	1993	1994	1995	5 YEAR TOTAL
Budget Outlays	----	----	----	----	----	----
Current Ser.	1343.0	1379.7	1418.2	1455.4	1491.1	7087.4
Total Changes						
Current Ser.	6.4	13.0	18.9	33.7	33.4	105.4
Farm Bill Changes in Outlays						
(Millions of Dollars)						
FRUIT AND VEGETABLE						
PACA Trust Fund Investment						
Current Ser.	-0.1	-0.1	-0.1	-0.1	-0.1	-0.5 Sec. 1411
Fruit & Vegetable Study						
Current Ser.	0.8	0.4	0.0	0.0	0.0	1.2 Sec. 1404
Market Order Civil Penalties						
Current Ser.	-0.1	-0.1	-0.1	-0.1	-0.1	-0.5 Sec. 1412
Pesticide Export Reform (Circle of Jobs)						
Current Ser.	0.0	0.0	0.0	0.0	0.0	0.0 Sec. 1271-1279
USTR Approval of 8e Import Regulations						
Current Ser.						
Federal Food Grading Standards for Perishable Commodities Study						
Current Ser.	1.0	0.5	0.0	0.0	0.0	1.5 Sec. 1861-1865
8e Import Regulations for Kiwi, Nectarines, Plums, Papayas, Apples & Pistachios						
Current Ser.						
Market Enhancement Assistance Study for Fruits & Vegetables						
Current Ser.						
National Laboratory Accreditation Program						
Current Ser.						
Study of Wine Industry						
Current Ser.	1.0	0.0	0.0	0.0	0.0	1.0 Sec. 1413
Purchase of U.S. Produced Fruits & Vegetables						
Current Ser.						
Country of Origin Labeling						
Current Ser.	1.0	1.0	0.8	0.4	0.0	3.2 Sec. 1405
Study of Imported Alfalfa Seed						
Current Ser.						
Grown in USA Labeling						
Current Ser.						

(Millions of Dollars)

	1991	1992	1993	1994	1995	5 YEAR TOTAL	
	----	----	----	----	----	----	
Register Pesticides for Minor Uses							
Current Ser.							
Organic Certification Program							
Current Ser.	0.0	8.5	15.5	30.7	30.7	85.4	Sec. 1495-1495V
GRAIN QUALITY							
Grain Quality							
Current Ser.	1.9	2.3	2.3	2.2	2.3	11.0	Sec. 1801-1821
DAIRY							
Seasonal Incentive Plan, Producer Handler Status, Revised Pricing Standard, Mandatory Amendment Hearing, National Federal Order Hearing							
Current Ser.	0.0	0.0	0.0	0.0	0.0	0.0	Sec. 405,408,409,417
Minnesota-Wisconsin Price Series Study							
Current Ser.	0.1	0.0	0.0	0.0	0.0	0.1	Sec. 404
Milk Manufacturing Margins & Milk Component Pricing							
Current Ser.	0.2	0.0	0.0	0.0	0.0	0.2	Sec. 403 & 413
Fluid Milk Promotion							
Current Ser.							
Study of Milk Component Pricing							
Current Ser.							
Location Adjustments							
Current Ser.	0.0	0.0	0.0	0.0	0.0	0.0	Sec. 414
TRUST FOR BENEFIT OF MILK PRODUCERS							
Dairy Producer Trust							
Current Ser.	0.5	0.5	0.5	0.6	0.6	2.7	Sec. 416
COMMODITY RESEARCH AND PROMOTION							
Research & Promotion for Honey, Potatoes, Limes, Mushrooms, Pecans, Cotton, Soybeans & Wool							
Current Ser.	0.0	0.0	0.0	0.0	0.0	0.0	Sec. 502, 611-722, 1414-1494
INVESTMENT OF USER FEES							
Investment of Tobacco Inspection Fees and Subscriptions							
Current Ser.							

(Millions of Dollars)

1991	1992	1993	1994	1995	5 YEAR TOTAL
----	----	----	----	----	----

MEAT AND POULTRY

Imported Poultry Regs
Current Ser.Meat & Poultry Research
Current Ser. Sec. 1301-1317 (ARS)

ANIMAL AND PLANT HEALTH

Cooperation with Foreign Governments on APHIS programs
Current Ser. 0.0 0.0 0.0 0.0 0.0 0.0 Sec. 1831-1833Pet Protection
Current Ser.User Fees for Ag. Quarantine Inspection, Import-Export
Inspection and Veterinary Diagnostics
Current Ser.Reimbursable Inspections for Vessels
Current Ser.Noxious Weeds
Current Ser. Sec. 1617 (Conservation)NAS Study of Biological Control
Current Ser.Regulation of Biocontrol
Current Ser.Pseudorabies Spending
Current Ser.

TRANSPORTATION

Office of Transportation
Current Ser.Transportation of Fertilizer and Chemicals
Current Ser. 0.1 0.0 0.0 0.0 0.0 0.1 Sec. 1387Commodity Transportation & Tech Assess. Report
Current Ser. 0.3 0.0 0.0 0.0 0.0 0.3 Sec. 1244

SCIENCE AND EDUCATION



APPROPRIATION CHANGES FROM CURRENT LAW

SUMMARY OF HOUSE BILL

	1991	1992	1993	1994	1995
(dollars in millions)					
Subtitle A Amendments to Existing Provisions (authorization level)	\$94.7 (2,228)	\$143.2 (2,228)	\$193.2 (2,228)	\$243.2 (2,228)	\$293.2 (2,228)
Subtitle B Sustainable Agric. Res. & Ext. (authorization level)	56.0 (\$80 million/yr. + such sums as necessary)	56.0	56.0	56.0	56.0
Subtitle C Genetic Resources Program (authorization level)	0.0	0.0 (such sums as may be necessary)	0.0	0.0	0.0
Subtitle D National Agricultural Library (authorization level)	0.0	0.0 (such sums as may be necessary)	0.0	0.0	0.0
Subtitle E Ag. Weather Info. System (authorization level)	5.0 (5.0)	5.0 (5.0)	5.0 (5.0)	5.0 (5.0)	5.0 (5.0)
Subtitle F Pest and Disease Control Res. (authorization level)	55.5 (\$55.5 million/yr. + such sums as necessary)	55.5	55.5	55.5	55.5
Subtitle G Res. on Prod., Prep., Proc. (authorization level)	10.5 (such sums as may be necessary)	10.0	10.0	10.0	10.0



APPROPRIATION CHANGES FROM CURRENT LAW

SUMMARY OF HOUSE BILL (CONTINUED)

	1991	1992	1993	1994	1995
(dollars in millions)					
Subtitle H Nat. Institute for Alt. Prod. (authorization level)	21.0	31.5 (such sums as may be necessary)	52.5	78.8	78.8
Subtitle I Ag. and Water Policy Coord. (authorization level)	49.8	49.8 (such sums as may be necessary)	49.4	49.4	49.4
Subtitle J Miscellaneous Provisions (authorization level)	71.8	67.6 (specific levels + such sums as necessary)	63.4	63.7	64.0
TOTAL, Budget Authority Changes (authorization level)	<u>364.3</u>	<u>418.6</u>	<u>485.4</u>	<u>561.6</u>	<u>611.9</u>
OUTLAYS 1/	94.0	210.0	340.0	450.0	517.0

1/ Assumes outlay of funds over a two to four year time period.



Subtitle A Amendments to Existing Legislation

	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1301 Research Facilities Act (authorization)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)
Section 1301 General Research Programs					
Joint Council/UAB/Science & Tech. Review Board					
Libraries & Information Network					
Agricultural Research Service					
1890 Colleges and Tuskegee formula					
Cooperative forestry (McIntire-Stennis)					
Special research grants					
Critical ag. materials act					
Animal health and disease formula					
Aquaculture centers					
Alternative crops research					
International trade centers					
Federal administration (authorization level)					
Section 1301 Hatch Act (authorization level)	(850.0)	(850.0)	(850.0)	(850.0)	(850.0)
Section 1305 Cooperative Human Nutrition Center	(310.0)	(310.0)	(310.0)	(310.0)	(310.0)
Section 1307 Higher Education Programs (authorization level)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)



UNITED STATES DEPARTMENT OF AGRICULTURE

RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle A Amendments to Existing Legislation (cont'd)

	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1308 Alcohol Fuels (authorization level)	20.0 (20.0)	20.0 (20.0)	20.0 (20.0)	20.0 (20.0)	20.0 (20.0)
Section 1309 Food Science/Human Nutrition Study	1.0	0.0	0.0	0.0	0.0
Section 1310 Animal Care Study	0.2	0.0	0.0	0.0	0.0
Section 1311 1890's Programs (authorization level)	10.0 (21.0)	10.0 (21.0)	10.0 (21.0)	10.0 (21.0)	10.0 (21.0)
Section 1313 Extension Programs (authorization level)	(420.0)	(420.0)	(420.0)	(420.0)	(420.0)
Section 1314 Aquaculture (authorization level)	1.5 (7.5)	1.2 (7.5)	1.2 (7.5)	1.2 (7.5)	1.2 (7.5)
Section 1315 National Research Initiative (authorization level)	57.0 (500.0)	107.0 (500.0)	157.0 (500.0)	207.0 (500.0)	257.0 (500.0)
TOTAL, Subtitle A (authorization level)	94.7	143.2	193.2	243.2	293.2

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Subtitle B Sustainable Agriculture Research and Extension

	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1324 Fed-State Matching Grants					
Section 1325 Integrated Sys. Mgmt. Res. & Educ.	6.0 (such sums as may be necessary)	6.0	6.0	6.0	6.0
Section 1326 Technical Guides (authorization level)	10.0 (40.0)	10.0 (40.0)	10.0 (40.0)	10.0 (40.0)	10.0 (40.0)
Section 1327 Training for Field Staff (authorization level)	40.0 (40.0)	40.0 (40.0)	40.0 (40.0)	40.0 (40.0)	40.0 (40.0)
Section 1328 Auth. Level for Sec other than 1326 & 1327 (authorization level)					
	56.0	56.0	56.0	56.0	56.0
TOTAL, Subtitle B (authorization level)					

(\$80 million + such sums as may be necessary)

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle C National Genetic Resources Program

	1991	1992	1993	1994	1995
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(dollars in millions)

Section 1331 Genetic Resources Program

Section 1334 Authorization of Appropriations
(such sums as may be necessary)

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Subtitle D National Agricultural Library

	1991	1992	1993	1994	1995
(dollars in millions)					
Appropriation estimate (authorization)					

(no additional costs anticipated)
(such sums as necessary)

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Subtitle E National Agricultural Weather Information System

	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1340 Agricultural Weather Office					
Section 1340 Competitive Grants Program					
Section 1342 State Ag. Weather Systems Grants					
Appropriation Estimate for Above Programs	5.0	5.0	5.0	5.0	5.0
Section 1343 Funding Authorizations	(5.0)	(5.0)	(5.0)	(5.0)	(5.0)

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle F Plant and Animal Pest and Disease Control Research Program	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1345 Office of Integrated Pest Mgmt.					
Section 1346 IPM Research Program					
Section 1347 Pest and Disease Control Database					
Section 1348 Research on Exotic Pests (authorization level)					
Section 1349 Authorizations for Sec. Except 1348 (authorization level)	55.0 (55.0)	55.0 (55.0)	55.0 (55.0)	55.0 (55.0)	55.0 (55.0)
Section 1350 Chinch Bug Research (authorization level)	0.5	0.5	0.5	0.5	0.5
TOTAL, Subtitle F (authorization level)	55.5	55.5	55.5	55.5	55.5
(such sums + \$55.0 million per year)					

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle 6 Food Processing Research	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1352 Grant Program (authorization)	\$10.0	\$10.0 (such sums as may be necessary)	\$10.0	\$10.0	\$10.0
Section 1355B Destination-based Meat Grading Study	0.5	0.0	0.0	0.0	0.0

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle H National Institute for Alternative Ag. Products

	1991	1992	1993	1994	1995
(dollars in millions)					

Section 1357/1358 Institute and Board
(authorization level)

\$1.0 \$1.5
(not more than 5% of funds)

Section 1359 Research and Dev. Grants

20.0 30.0 50.0 75.0 75.0

Section 1360 Commercialization Assistance

Section 1362 Regional Centers

Section 1363 Authorization for Appropriations
(such sums as may be necessary)

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	1991	1992	1993	1994	1995
(dollars in millions)					

(dollars in millions)

(such sums as may be necessary)

Section 1367 Water Quality Research	14.0	14.0	14.0	14.0	14.0
Section 1368 Nutrient Management Research	14.0	14.0	14.0	14.0	14.0
Section 1369 Repository of Ag. and WQ Info.	(included in amount for Sec. 1371)				
Section 1370 Data Base on State Plans and Programs	(included in amount for Sec. 1371)				
Section 1371 National Ag. and WQ Data Base	0.8	0.8	0.4	0.4	0.4
Section 1371A Pesticide Recordkeeping	35.0	35.0	35.0	35.0	35.0
Section 1372-1376 Experimental WQ Program	(see note 1 below)				

Note 1: This program offers incentives that are similar to the incentives in the Integrated Crop Management program included in Title XVI on conservation. Assuming a total enrollment of 50 million acres of which 13 million acres would be commodity program base, and an average reduction of 5 percentage points in acreage reduction program requirements, the program would cost \$230 million over the 1991 to 1995 period.

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle J Miscellaneous Provisions

	1991	1992	1993	1994	1995
(dollars in millions)					
Section 1377 Biotechnology Risk Assessment Research (authorization level)		2.0 (at least one percent of funds allocated to biotech. research)	2.0	2.0	2.0
Section 1381 Disposal of Ag. Chemicals	12.0	10.0	6.0	6.0	6.0
Section 1382 National Farm Safety Study	2.7	0.0	0.0	0.0	0.0
Section 1383 Plant Genome Mapping (authorization level)					(program funded within National Research Initiative (such sums as may be necessary))
Section 1384 Composting Research and Extension	0.5	0.5	0.5	0.5	0.5
Section 1385 Aflatoxin Research					(ongoing program)
Section 1386 Agric. Telecommunications Program (authorization level)	12.0 (12.0)	12.0 (12.0)	12.0 (12.0)	12.0 (12.0)	12.0 (12.0)
Section 1387 Transportation Study (authorization level)	0.1 (0.1)	0.0 (0.0)	0.0 (0.0)	0.0 (0.0)	0.0 (0.0)
Section 1388 Special Grants for Ag. Trade	0.2	0.0	0.0	0.0	0.0
Section 1389 Mesquite and Prickly Pear (authorization level)	0.2 (0.2)	0.2 (0.2)	0.2 (0.2)	0.2 (0.2)	0.2 (0.2)
Section 1390 Food Safety Research Centers (authorization level)	5.0	5.0	5.0	5.0	5.0
					(such sums as may be necessary)

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RESEARCH AND EDUCATION PROVISIONS OF 1990 FARM BILL - HOUSE VERSION

Subtitle J Miscellaneous Provisions (cont'd)

1991

1992

1993

1994

1995

(dollars in millions)

Section 1391 Immunoassay Research

1.0
10.0 (such sums as may be necessary)Section 1392 Rural Development Research
(authorization level)10.0 (10.0)
10.0 (10.0)
10.0 (10.0)Section 1393 Outreach and Assistance
(authorization level)10.0 (10.0)
10.0 (10.0)
10.0 (10.0)Section 1394 Niche Market Development
(authorization level)0.3 (such sums as may be necessary)
0.3 (such sums as may be necessary)
0.3 (such sums as may be necessary)Section 1395 Turkey Research Center
(authorization level)0.0 (0.0)
0.5 (0.5)
0.0 (0.0)Section 1396 Scrapie Research
(authorization level)0.3 (0.3)
0.3 (0.3)
0.3 (0.3)Section 1397 Deer Tick Research
(authorization level)5.5 (such sums as may be necessary)
5.5 (such sums as may be necessary)
5.5 (such sums as may be necessary)Section 1398 Reservation Extension Agents
(authorization level)10.0 (10.0)
10.0 (10.0)
10.0 (10.0)Section 1399 Tobacco Education Prog.
(authorization level)71.8 67.6 63.4 63.7 64.0OBPA/NRRE
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